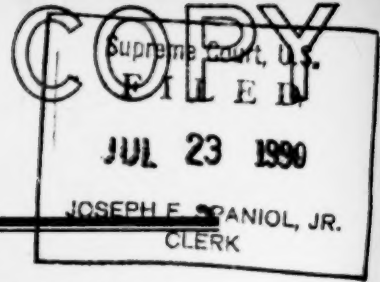


90-190



No. \_\_\_\_\_

---

**IN THE UNITED STATES SUPREME COURT**

**OCTOBER TERM, 1990**

\_\_\_\_\_

**STATE SALVAGE, INC.,  
A CALIFORNIA CORPORATION;  
COUNSEL FOR STATE SALVAGE, INC.**

Petitioners,

v.

**SUPERIOR COURT  
OF THE STATE OF CALIFORNIA,  
FOR THE COUNTY OF LOS ANGELES**

Respondent,

\_\_\_\_\_

**PETITION FOR A WRIT OF CERTIORARI TO THE  
SUPREME COURT OF CALIFORNIA**

\_\_\_\_\_

Attorneys for Petitioners  
MARK E. BECK  
BECK & DE CORSO  
811 W. 7th Street  
11th Floor  
Los Angeles, CA 90017  
(213) 688-1198

---



No. \_\_\_\_\_

---

**IN THE UNITED STATES SUPREME COURT**

**OCTOBER TERM, 1990**

---

**STATE SALVAGE, INC.,  
A CALIFORNIA CORPORATION;  
COUNSEL FOR STATE SALVAGE, INC.**

**Petitioners,**

**v.**

**SUPERIOR COURT  
OF THE STATE OF CALIFORNIA,  
FOR THE COUNTY OF LOS ANGELES**

**Respondent,**

---

**PETITION FOR A WRIT OF CERTIORARI TO THE  
SUPREME COURT OF CALIFORNIA**

---

**Attorneys for Petitioners  
MARK E. BECK  
BECK & DE CORSO  
811 W. 7th Street  
11th Floor  
Los Angeles, CA 90017  
(213) 688-1198**

---



QUESTION PRESENTED FOR REVIEW

1. Whether issuance of a warrant for an unannounced search of a law firm for a single client's business records is reasonable and thus constitutional when: the law firm is not a subject or target of any investigation; the law firm is not believed to present a threat to the integrity of the documents sought; the law firm has made the documents available to all government agencies seeking the documents; and no prior consideration of less intrusive means to acquire the documents is given by the law enforcement agency which seeks the warrant.



PARTIES TO THE PROCEEDINGS BELOW

In addition to the parties identified in the caption of this matter, the Attorney General of the State of California, John Van de Kamp, is an interested party, having opposed the relief sought by Petitioners from the Superior Court of California.

Petitioners have no parent or subsidiary corporations.





TABLE OF CONTENTS

|  | <u>PAGE</u> |
|--|-------------|
| QUESTION PRESENTED FOR REVIEW . . .  | ii          |
| PARTIES TO THE PROCEEDINGS BE-<br>LOW . . . . .  | iii         |
| TABLE OF CONTENTS . . . . .  | iv          |
| TABLE OF AUTHORITIES . . . . .   | vi          |
| PETITION FOR A WRIT OF<br>CERTIORARI . . . . .   | 1           |
| OPINIONS BELOW . . . . .   | 2           |
| JURISDICTION . . . . .   | 3           |
| CONSTITUTIONAL AND<br>STATUTORY PROVISIONS<br>INVOLVED . . . . .   | 3           |
| STATEMENT OF THE CASE . . .  | 5           |
| THIS COURT SHOULD RESOLVE<br>AN IMPORTANT QUESTION<br>ABOUT THE REASONABLENESS<br>OF SEARCHES OF ATTORNEYS'<br>OFFICES . . . . . | 17          |
| A. Introduction . . . . .  | 17          |
| B. All Searches Must<br>Be Reasonable . . . . .  | 18          |
| CONCLUSION . . . . .   | 37          |
| APPENDIX A . . . . .   | 1a          |



|            |           |    |
|------------|-----------|----|
| APPENDIX B | . . . . . | 2a |
| APPENDIX C | . . . . . | 4a |
| APPENDIX D | . . . . . | 7a |
| APPENDIX E | . . . . . | 9a |

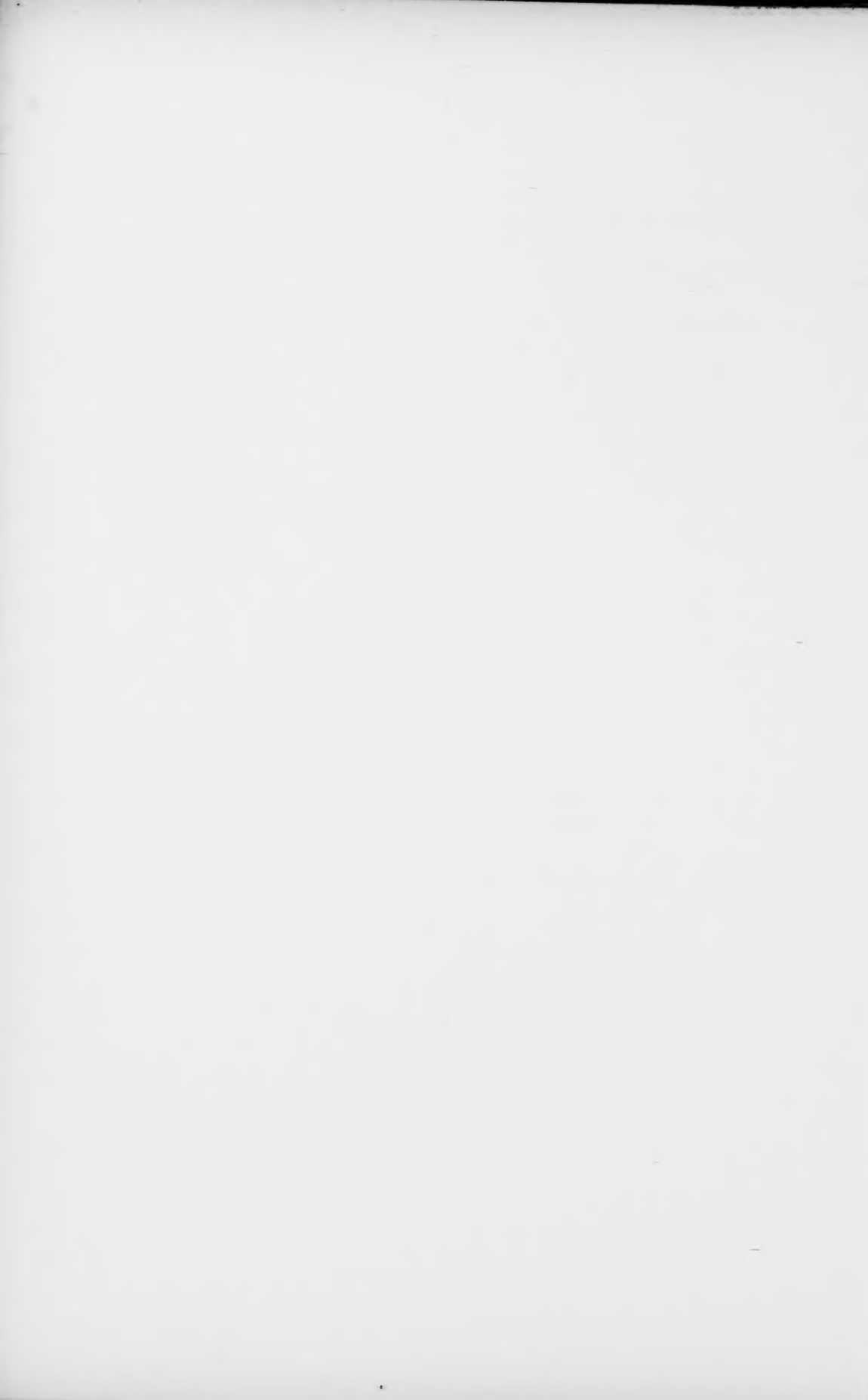


TABLE OF AUTHORITIES

| <u>CASE</u>   | <u>PAGE</u>   |
|---|---|
| <u>Bell v. Wolfish</u> , 441 U.S. 520,<br>99 S.Ct. 1861, 60 L.Ed. 2d 447 (1979)             | 21  |
| <u>Delaware v. Prouse</u> , 440 U.S. 648,<br>99 S.Ct. 1391,<br>59 L.Ed.2d 660 (1979)        | . . . . . 20, 21  |
| <u>Deukmejian v. Superior Court</u> ,<br>103 Cal. App. 3d 253,<br>162 Cal. Rptr. 857 (1980) | . . . . . 23, 30  |
| <u>Franks v. Delaware</u> , 438 U.S. 154,<br>98 S.Ct. 2674, 57 L.Ed.2d 667 (1978)           | 14  |
| <u>Geders v. United States</u> , 425 U.S. 80,<br>96 S.Ct. 1330, 47 L.Ed.2d 592 (1976)       | 26  |
| <u>Klitzman, Klitzman and Gallagher<br/>v. Krut</u> , 744 F.2d 955<br>(3d Cir. 1984)        | . . . . . 23, 26, 27, 31                                      |
| <u>Mincey v. Arizona</u> , 437 U.S. 385,<br>98 S.Ct. 2408, 57 L.Ed.2d 290 (1978)            | 18  |
| <u>O'Connor v. Johnson</u> , 287 N.W. 2d 400<br>(Minn. 1979)                                | . . . . . 23, 29, 31  |
| <u>Roaden v. Kentucky</u> , 413 U.S. 496,<br>93 S.Ct. 2796, 37 L.Ed.2d 757 (1973)           | 20  |
| <u>Zurcher v. Stanford Daily</u> , 436 U.S. 547,<br>98 S.Ct. 1970, 56 L.Ed.2d 525<br>(1978) | . . . . . 19, 20, 21, 22, 23, 24, 25,<br>. . . . . 34, 35, 36 |



STATUTES

|   |    |
|---|----|
| Oregon Statutes §9.695 . . . . .          | 29 |
| California Penal Code §1524 . . 4, 12, 30 |    |
| 28 U.S.C. §1257 . . . . .                 | 3  |
| 42 U.S.C §2000aa-11 . . . . .             | 27 |
| Wisconsin Statute §968.13 . . . . .       | 29 |

CONSTITUTIONS

|   |   |
|---|---|
| United States Constitution,<br>Amendment Four . . . . . | 4 |
|---|---|

OTHER

|  |    |
|--|----|
| California Rule<br>of Professional Conduct 5-220 . . .         | 26 |
| 28 Code of Federal Regulations<br>§59 <u>et seq.</u> . . . . . | 28 |
| Department of Justice Manual<br>§9-11.240 . . . . .            | 29 |





No. \_\_\_\_\_

---

---

IN THE SUPREME COURT OF THE UNITED STATES

OCTOBER TERM, 1990

\_\_\_\_\_  
STATE SALVAGE, INC.,  
A CALIFORNIA CORPORATION;  
COUNSEL FOR STATE SALVAGE, INC.

. . . . . Petitioners,

v.

SUPERIOR COURT  
OF THE STATE OF CALIFORNIA,  
FOR THE COUNTY OF LOS ANGELES

. . . . . Respondent,

\_\_\_\_\_  
PETITION FOR A WRIT OF CERTIORARI TO THE  
SUPREME COURT OF CALIFORNIA

\_\_\_\_\_  

---

---

State Salvage, Inc. and its counsel,  
Beck & De Corso, A Professional Corpora-



tion, petition for a writ of certiorari to review an order of the Supreme Court of California. That court rejected Petitioners' request for review of the denial of their petition to the California Court of Appeal for a writ of mandate ordering the Los Angeles Superior Court to quash a warrant issued for the search of the offices of Petitioner Beck & De Corso.

Alternatively, Petitioners seek a writ of mandamus or prohibition directing the Supreme Court of California to reverse its order denying review.

#### OPINIONS BELOW

There have been no official or unofficial reports of the decisions rendered in this case.



### JURISDICTION

On April 25, 1990, the Supreme Court of California issued its Order Denying Review After Judgment by the Court of Appeal.

Pursuant to 28 U.S.C. section 1257(a), "[f]inal judgments or decrees rendered by the highest court of a State in which a decision could be had, may be reviewed by the Supreme Court . . . [b]y writ of certiorari . . . where . . . any title, right, privilege or immunity is specially set up or claimed under the Constitution or the treaties or statutes of, or any commission held or authority exercised under, the United States."

### CONSTITUTIONAL AND STATUTORY

#### PROVISIONS INVOLVED

This Petition arises out of a viola-



tion of the Fourth Amendment to the United States Constitution, which provides:

The right of the people to be secure in their persons, houses, papers, and effects, against unreasonable searches and seizures, shall not be violated, and no Warrants shall issue, but upon probable cause, supported by Oath or affirmation, and particularly describing the place to be searched, and the persons or things to be seized.

The unconstitutional search made the subject of this Petition was executed pursuant to California Penal Code section 1524(c), governing searches of law offices, which is set forth in its entirety in the Appendix to this Petition. (See Appendix E.)

/ / /





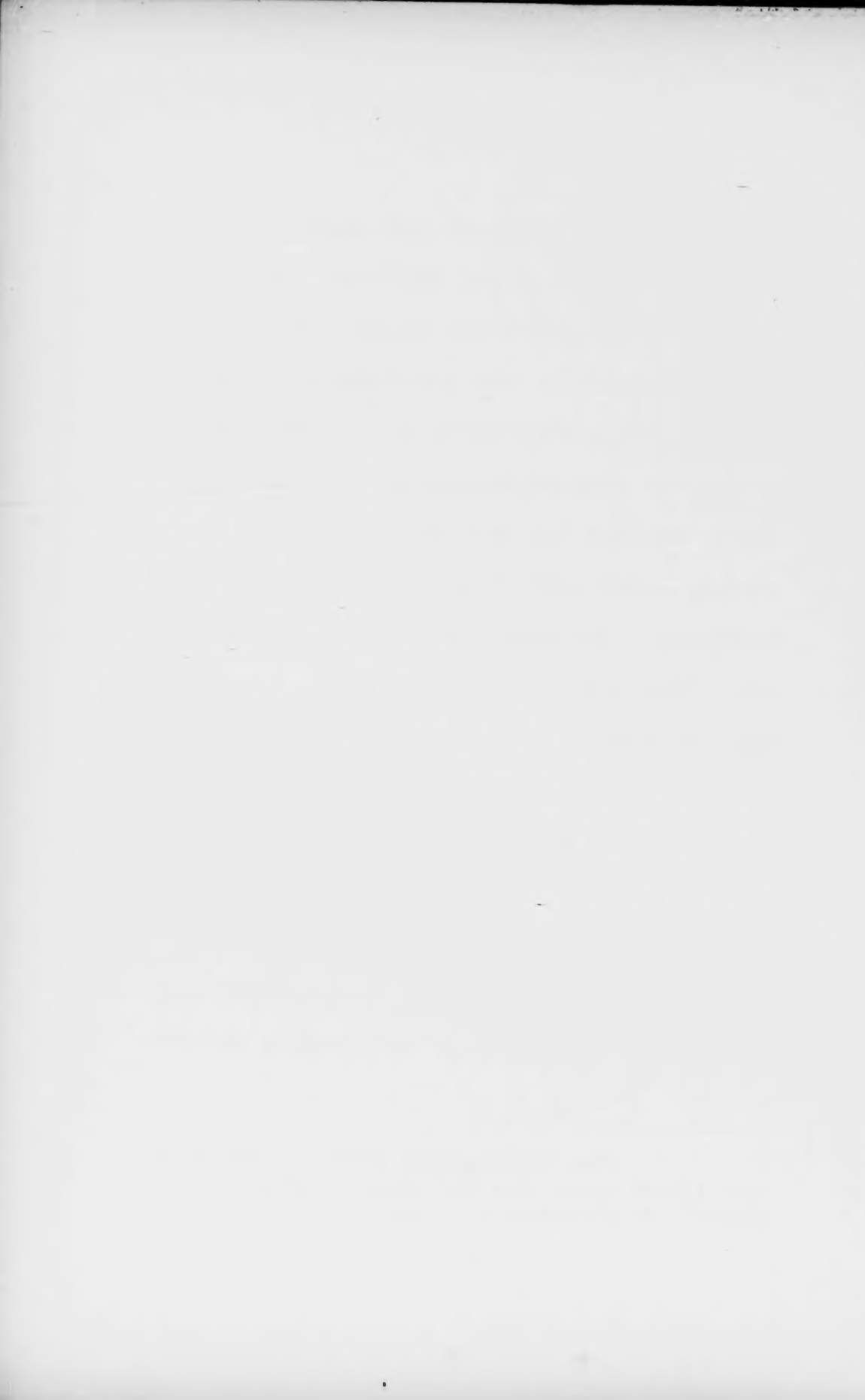
STATEMENT OF THE CASE

Petitioner State Salvage, Inc., a California Corporation formed in June 1966, engages in the purchase and sale of scrap metals, including aluminum beverage cans. In approximately October 1988, State Salvage became certified as a recycler under the 1986 California Beverage Container Recycling and Litter Reduction Act ("the Act"), which is administered by the California Department of Conservation ("DOC"). (See Declaration of Teresa Barrera, ¶¶ 3 and 4, attached as Exhibit C of the Appendix to the Petition for Peremptory Writ of Mandate.)<sup>1</sup>

The Act established a recycling program pursuant to which California consum-

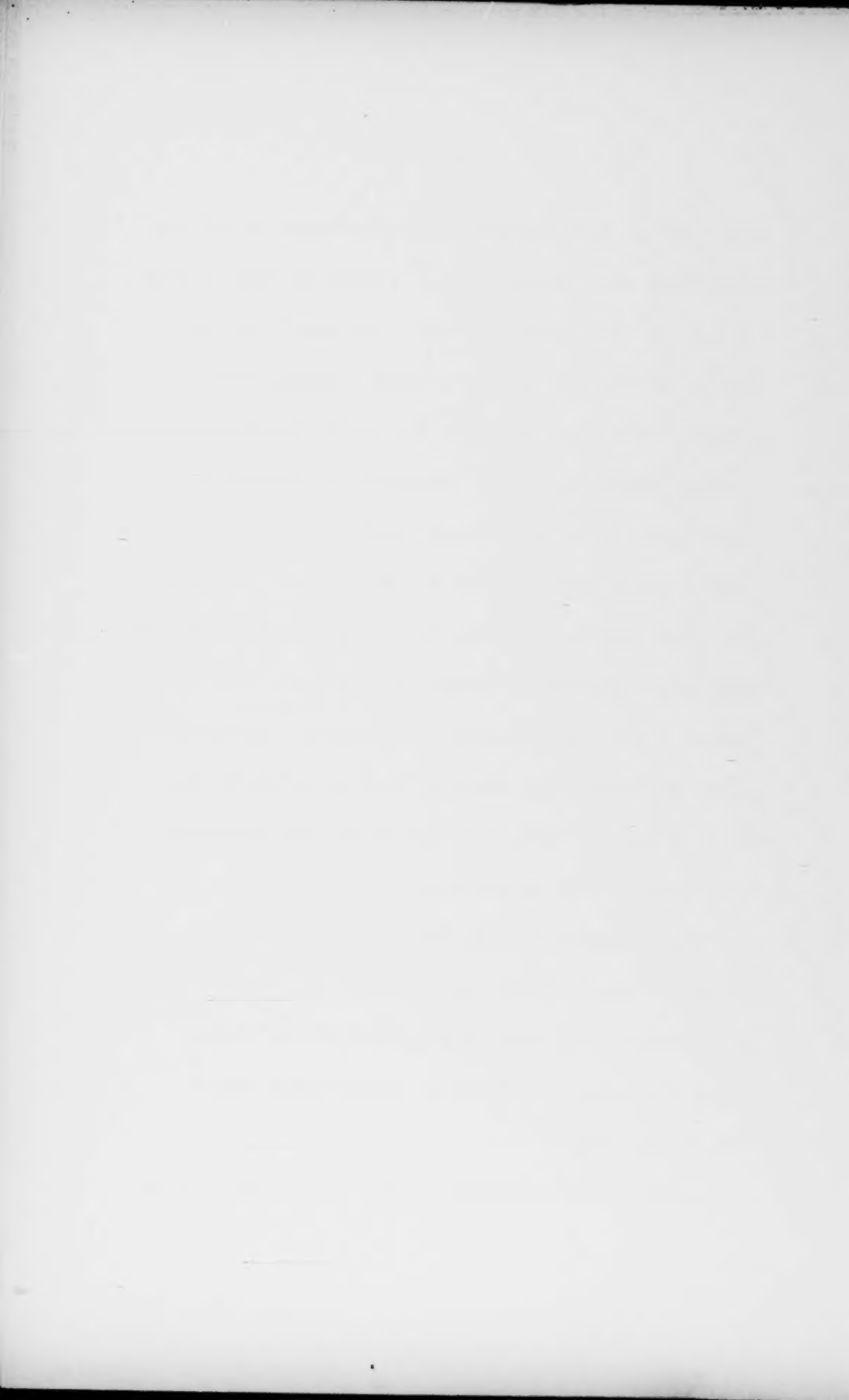
---

<sup>1</sup> . The Peremptory Writ of Mandate was filed with the California Court of Appeal on January 22, 1990.



ers pay a surcharge on beverages sold in aluminum containers and receive the scrap value of the containers, as well as redemption value and a bonus, when they return the containers to certified recycling centers. The recycling centers then sell the aluminum containers to another recycler or to a certified processor for scrap values and reimbursement of the applicable redemption values and bonuses they have paid consumers, together with an administrative fee provided for in the Act. The DOC in turn reimburses the certified processor for redemption values, bonuses and administrative fees paid to certified recyclers and pays the processor its own administrative fee. (See California Public Resources Code 14500 et seq.)

In approximately February 1989, the



DOC began an audit of the books and records of State Salvage as they pertained to the Act. The audit took approximately eight months. After the conclusion of the audit, the DOC alleged that State Salvage was required to reimburse the State of California for receiving Act payments to which the company was not entitled. (See Declaration of Teresa Barrera, ¶¶ 5 and 6, attached as Exhibit C of the Appendix to the Petition for Peremptory Writ of Mandate.)

On October 12, 1989, State Salvage retained a law firm, Petitioner Beck & De Corso, a Professional Corporation, to represent it with respect to the DOC allegations. The following day, Mark Beck of Beck & De Corso telephoned counsel for the DOC and asked for substantiation of the allegations, as well as an opportuni-



ty to discuss the case. A letter was sent reiterating these requests on October 16, 1989. (Id at ¶8.) Over the next several weeks, Beck & De Corso made numerous similar requests, by telephone and in writing, for additional information. The DOC failed to respond. (Id.)

In his initial telephone conversation with the DOC, Mr. Beck also asked whether its investigation had been referred to the California Attorney General's Office. He was told that an Attorney General investigator might be looking at the case, but that no Deputy Attorney General had been assigned. (Id. at ¶9.)

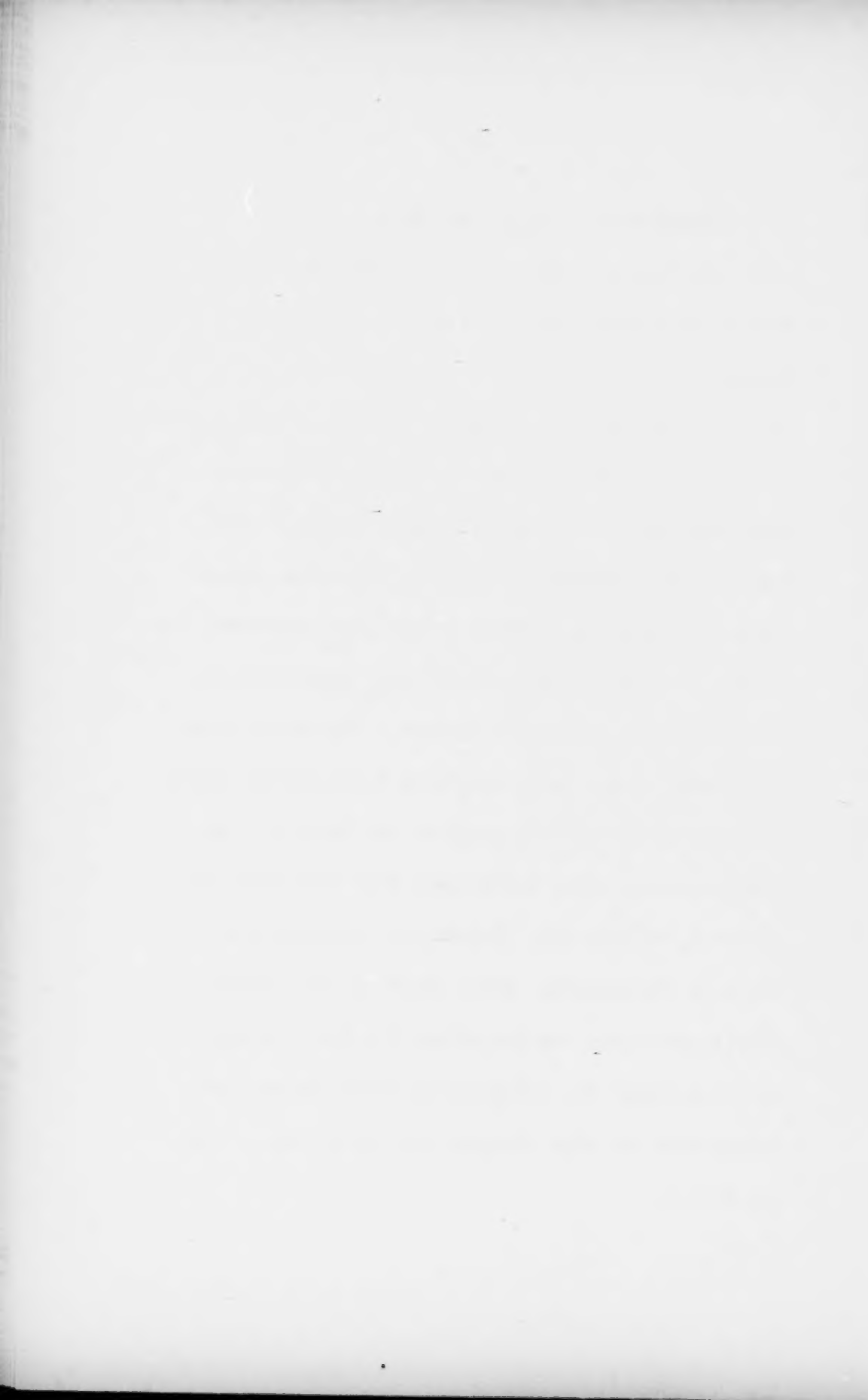
After failing to obtain from the DOC any substantiation for the allegations, Beck & De Corso took possession of certain State Salvage business documents for the purpose of having an independent au-





dit conducted. (Id. at ¶10.)

On approximately October 25, 1989, State Salvage was contacted by Alan Cates, an auditor with the State Controller's Office. Mr. Cates said he was reviewing documents pertaining to State Salvage and the recycling program, and requested access to State Salvage business documents. Mr. Cates was invited to State Salvage and given the opportunity to review documents there. He also was informed that many of the documents were at the offices of Beck & De Corso. An appointment was arranged for October 26, 1989 to allow Mr. Cates to review and obtain documents from Beck & De Corso. State Salvage reiterated to Mr. Cates its willingness to cooperate with agencies involved in the recycling program. (Id. at ¶11.)



During Mr. Cates' visit to Beck & De Corso, he was given access to all State Salvage documents he requested.

(Id.)

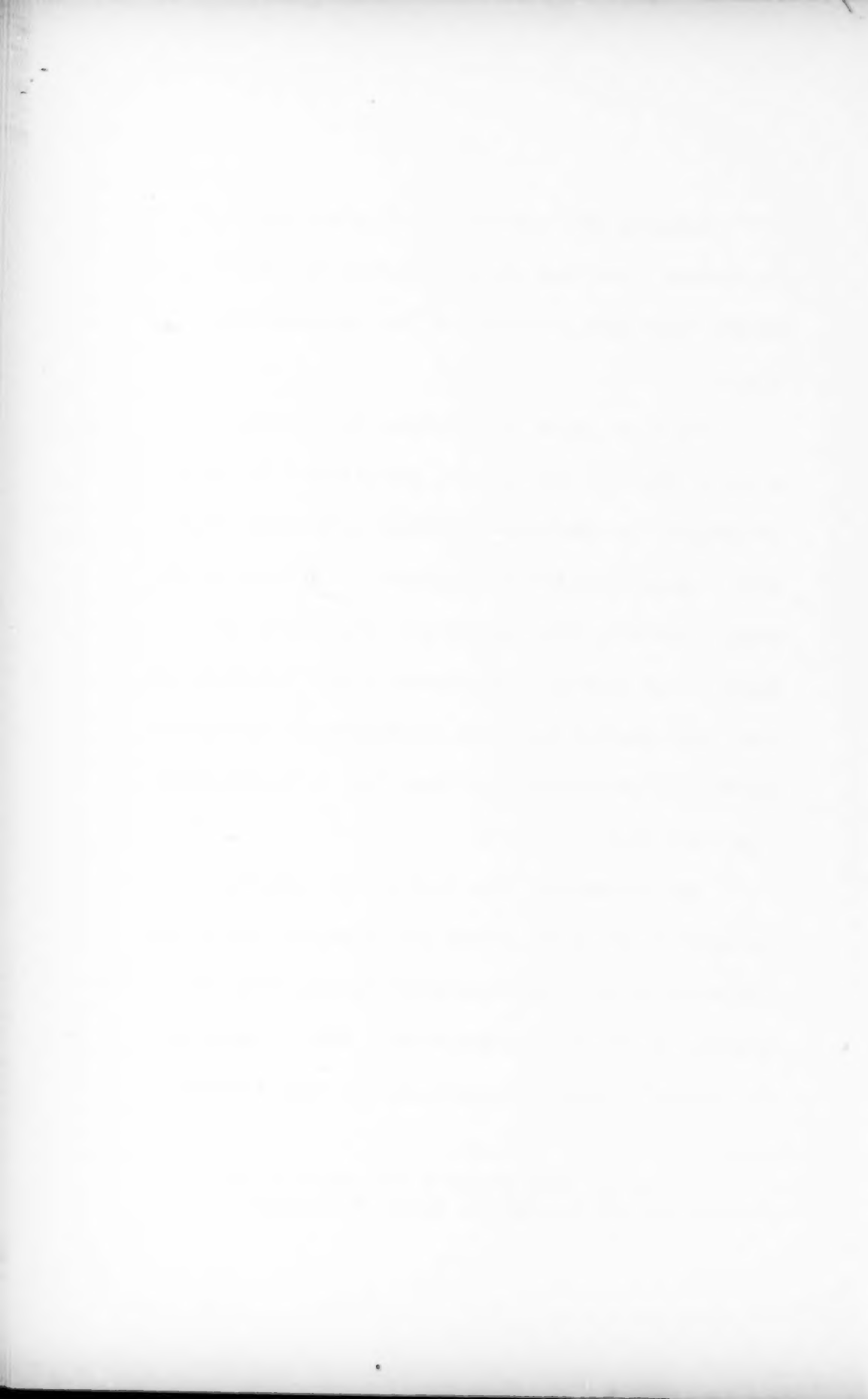
In the days following Mr. Cates' visit, Beck & De Corso persisted in its attempts to obtain information from the DOC, again without success. During that same period, the auditors employed by Beck & De Corso continued their review of the documents for the purpose of independently investigating the DOC allegations.

(Id. at ¶14.)

On November 21, 1989, at approximately 1:30 p.m., the California Attorney General's Office executed three search warrants at State Salvage, Inc., Beck & De Corso<sup>2</sup>, and the office of the accoun-

---

<sup>2</sup> Only the search of Beck & De Corso is at issue in this Petition.



tant for State Salvage. The warrants sought virtually all business documents pertaining to State Salvage during the period of participation by State Salvage in the recycling program.

The affiant who requested the warrant acknowledged that he learned from Mr. Cates that the latter had visited State Salvage and had also visited Beck & De Corso, met with Mark Beck and been permitted "to inspect the contents of the boxes, which contained State Salvage business records and shipping reports." (See Affidavit, p. 3, attached as Exhibit A of the Appendix to the Petition for Peremptory Writ of Mandate.)

The November 21, 1989 announcement by agents for the Attorney General that a warrant was to be executed was the first time Beck & De Corso learned that the

1

1

1

Attorney General had become formally involved in the case. The warrant was not preceded by any effort on the part of the Attorney General to obtain any of the documents by any means less intrusive than a search warrant. (See Declaration of Teresa Barrera, ¶15, attached as Exhibit C of the Appendix to the Petition for Peremptory Writ of Mandate.)

The search of Beck & De Corso was executed pursuant to California Penal Code section 1524(c), governing searches of law offices not suspected of wrongdoing. (See Appendix E.)

During the course of the search at Beck & De Corso, all of the State Salvage business records in the possession of Beck & De Corso were seized. (See Declaration of Angela E. Oh, ¶¶ 2-4, attached as Exhibit C of the Appendix to the Peti-





tion for Peremptory Writ of Mandate.)

Immediately following the search, Beck & De Corso contacted the Attorney General and learned from the Deputy Attorney General handling the matter that, although she viewed Beck & De Corso merely as a custodian of documents (and not a suspect), she had not inquired about the reputation or integrity of Beck & De Corso or about its conduct on previous occasions when Beck & De Corso had served as counsel for subjects of criminal investigations. (See Declaration of Teresa Barrera, ¶23, attached as Exhibit C of the Appendix to the Petition for Peremptory Writ of Mandate.)

In fact, the Attorney General had no basis whatsoever for doubting that the documents would be preserved by Beck & De Corso or that Beck & De Corso would



respond promptly and properly to a request for the documents. (Id.) Rather, the Deputy Attorney General explained that the search warrant was executed at Beck & De Corso simply because it was the most expedient way to acquire the documents at the commencement of the Attorney General's involvement in the case. (Id.)

On November 27, 1989, Petitioners filed in the Superior Court of California, for the County of Los Angeles, a Motion to Quash Search Warrant Served Upon Counsel and Motion for Franks<sup>3</sup> Hearing.<sup>4</sup> (See Exhibit C of the Appendix to the Petition for Peremptory Writ of Mandate.) In the Motion, Petitioners argued, inter

---

<sup>3</sup> Franks v. Delaware, 438 U.S. 154, 98 S.Ct. 2674, 57 L.Ed.2d 667 (1978).

<sup>4</sup> Only the Motion to Quash is at issue in this Petition.



alia, that the issuance of the search warrant was unreasonable and thus unconstitutional because Beck & De Corso was not a target or suspect in any investigation; Beck & De Corso did not pose a threat to the integrity of the documents; Beck & De Corso had made the documents available to two other state agencies; and the Attorney General did not consider acquiring the documents by less intrusive means during the few weeks in which it was involved in the investigation.

On December 8, 1989 and December 21, 1989, Petitioners' Motions were heard by the Superior Court. On December 21, 1989, the court denied the Motions. (See Appendices B and C.)

/ / /

/ / /

/ / /



On January 22, 1990, Petitioners filed a Petition For Peremptory Writ of Mandate with the Second Appellate District, Division One, of the California Court of Appeal. On January 31, 1990, the Court of Appeal issued its Order denying the Petition without an opinion. (See Appendix D.) On February 9, 1990, Petitioners filed a Petition for Review with the Supreme Court of California. That Petition was denied on April 25, 1990 without issuance of an opinion. (See Appendix A.)

/ / /

/ / /

/ / /

/ / /

/ / /

/ / /

/ / /





THIS COURT SHOULD RESOLVE AN IMPORTANT  
QUESTION ABOUT THE REASONABLENESS OF  
SEARCHES OF ATTORNEYS' OFFICES.

A. Introduction.

This Petition addresses the issue of when it is reasonable to search the office of a non-suspect attorney. Petitioners contend that when attorneys are not targets of any investigation, do not present a threat to the integrity of the documents, and have made the documents available to all government agencies seeking the documents, law enforcement agents must consider and use less intrusive alternatives than service of an unannounced search warrant. When such circumstances exist and less intrusive alternatives are not used, the search should be declared unconstitutional.

This Petition should be granted be-



cause some guidance from this Court is necessary to maintain the delicate balance between the concerns of clients and attorneys over confidentiality, and the rights of police authorities to investigate and secure evidence of criminal activity. The legitimate efforts of attorneys should not be sacrificed in the name of expedient criminal investigation when alternatives to intrusive searches are readily available and effective. See Mincey v. Arizona, 437 U.S. 385, 393, 98 S.Ct. 2408, 57 L.Ed.2d 290, 301 (1978) ("[T]he mere fact that law enforcement may be made more efficient can never by itself justify disregard of the Fourth Amendment.")

B. All Searches Must Be Reasonable.

The Fourth Amendment requires that



all searches and seizures be reasonable. This Court has explicitly stated that the reasonableness requirement applies even to searches conducted pursuant to a warrant. Zurcher v. Stanford Daily, 436 U.S. 547, 565, 98 S.Ct. 1970, 56 L.Ed.2d 525, 541 (1978) ("the preconditions for a warrant [are] -- probable cause, specificity with respect to the place to be searched and the things to be seized, and overall reasonableness").<sup>5</sup>

---

<sup>5</sup> This Court also stated in Zurcher:

This is not to question that "reasonableness" is the overriding test of compliance with the Fourth Amendment or to assert that searches, however or whenever executed, may never be unreasonable if supported by a warrant issued on probable cause and properly identifying the place to be searched and the property to be seized.

436 U.S. at 559-560, 56 L.Ed.2d at 538.



Reasonableness is determined by balancing the authorities' need to search against the impact of the intrusion upon the individual's privacy and security.

See Delaware v. Prouse, 440 U.S. 648, 654, 99 S.Ct. 1391, 59 L.Ed.2d 660, 667 (1979). "'A seizure reasonable as to one type of material in one setting may be unreasonable in a different setting as with respect to another kind of material.'" Zurcher, supra, 436 U.S. at 564, 56 L.Ed.2d at 541, citing Roaden v. Kentucky, 413 U.S. 496, 501, 93 S.Ct. 2796, 37 L.Ed.2d 757, 763 (1973). As a result:

The test of reasonableness under the Fourth Amendment is not capable of precise definition or mechanical application. . . . Courts must consider the scope of the particular intrusion, the manner in which it is

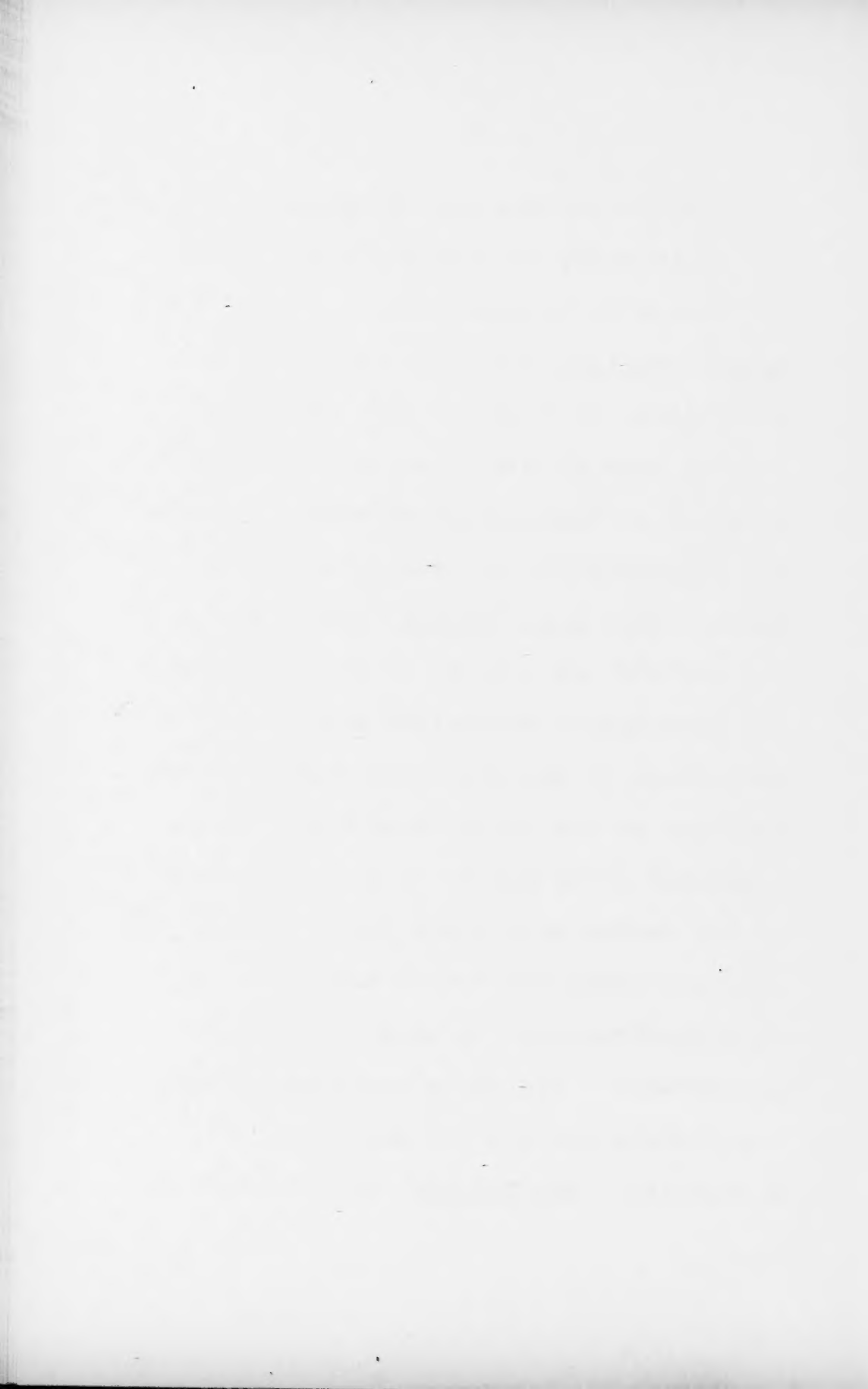




conducted, the justification for initiating it, and the place in which it is conducted.

Bell v. Wolfish, 441 U.S. 520, 559, 99 S.Ct. 1861, 60 L.Ed. 2d 447, 481 (1979).

In view of the foregoing, the determination of reasonableness should include the consideration of less intrusive means. See, e.g., Prouse, supra, 440 U.S. at 659, 59 L.Ed.2d at 671. ("Given the alternative mechanisms available, both those in use and those that might be adopted, we are unconvinced that the incremental contribution to highway safety of the random spot check justifies the practice under the Fourth Amendment.") Such consideration is especially appropriate when a search is executed against individuals who are not suspected of wrongdoing. See Zurcher, supra, 436 U.S.



at 570 n.2, 56 L.Ed.2d at 544 n.2 ("Similarly, the magnitude of a proposed search directed at any third party, together with the nature and significance of the material sought, are factors properly considered as bearing on the reasonableness and particularity requirements. Moreover, there is no reason why police officers executing a warrant should not seek the cooperation of the subject party, in order to prevent needless disruption." [Powell, J., concurring, emphasis in original].)

The consideration of less intrusive alternatives is particularly important when the third party to be searched is an attorney. Any search of a law office threatens the attorney-client privilege, client confidentiality, the work product doctrine, and the criminal defendant's



right to counsel. Klitzman, Klitzman and Gallagher v. Krut, 744 F.2d 955, 961 (3d Cir. 1984); O'Connor v. Johnson, 287 N.W. 2d 400 (Minn. 1979), cited approvingly in Deukmejian v. Superior Court, 103 Cal. App. 3d 253, 261, 162 Cal. Rptr. 857, 862 (1980). Indeed, service of a warrant may effectively halt counsel's ability to prepare the defense of the client who is the subject of the investigation. Thousands of necessary documents may be seized, as was done in this case. In such circumstances, access to the documents is subject to the consent and (if consent is granted) the schedules of the investigating authorities.

The foregoing interests of attorney and client must be respected, particularly when the attorney is the subject of a search simply because he possesses re-



cords of a client who is under criminal investigation. It must be remembered that service of a warrant (especially during regular business hours) sends an incorrect, prejudicial message to clients, potential clients, the public, and colleagues of the attorney whose office is searched. Attorneys are officers of the court, sworn to uphold the law. The search of a non-suspect law office by police authorities causes prejudice which cannot be remedied by the unpublished explanation that the law firm is merely a custodian of records and not suspected of any misconduct.<sup>6</sup>

---

<sup>6</sup> Justice Stevens recognized in Zurcher that:

Countless law-abiding citizens -- doctors, lawyers, merchants, customers, bystanders -- may have documents in their possession that relate to an ongoing criminal investi-

(continued...)





Less intrusive alternatives to searches of non-suspect attorney offices are especially appropriate, not just because they reduce or avoid undue prejudice to the attorney and all of his clients, but also because alternatives are particularly likely to be effective in achieving the legitimate goals of the police authorities. Attorneys, as officers of the court, have legal and ethical obligations not to destroy evidence and to cooperate with any lawful request for

---

<sup>6</sup>(...continued)  
 gation. The consequences of subjecting this large category of persons to unannounced police searches are extremely serious. . . . The dramatic character of a sudden search may cause an entirely unjustified injury to the reputation of the persons searched.

Zurcher, 436 U.S. at 579-580, 56 L.Ed.2d at 550-551 (Stevens, J., dissenting).



documents. See e.g., California Rule of Professional Conduct 5-220 ("A member shall not suppress any evidence that the member or the member's client has a legal obligation to reveal or to produce.") Further, an attorney (particularly one not a subject of investigation) should be presumed to honor these obligations, unless there is some evidence to the contrary. See Geders v. United States, 425 U.S. 80, 93, 96 S.Ct. 1330, 47 L.Ed.2d 592, 602 (1976) ("If our adversary system is to function according to design, we must assume that an attorney will observe his responsibilities to the legal system, as well as to his client.") (Marshall, J., concurring). See also Klitzman, supra (Third Circuit specifically ordered that a law firm be given an opportunity to produce documents voluntarily, before



the law firm could be searched even though one member of the firm was a suspect in a criminal investigation).

Given the significant interests threatened by searches of non-suspect attorney offices, and the availability of less intrusive alternatives, various jurisdictions have restricted such searches.

For example, the United States Congress has required that federal search warrants be issued against any third party witnesses (including law firms) not suspected of wrongdoing only if less intrusive means are deemed unlikely to result in obtaining the documents sought. 42 U.S.C §2000aa-11. The particular standards governing the issuance of warrants are set forth in 28 C.F.R. 59 et



seq.<sup>7</sup>

Because of these limitations, United States Attorneys are prohibited from seeking warrants for searches of law firms without the express approval of a Deputy Assistant Attorney General in Washington, D.C. 28 C.F.R. §59.4(b)(2).

Similar limitations have been im-

---

<sup>7</sup> The relevant portion of the Code of Federal Regulations provides:

A search warrant should not be used to obtain documentary materials believed to be in the private possession of a disinterested third party . . . lawyer . . . unless -- [i]t appears that the use of a subpoena, summons, request or other less intrusive alternative means of obtaining the materials would substantially jeopardize the availability or usefulness of the materials sought.

28 C.F.R. 59.4(b) (A copy of the pertinent C.F.R. provisions is attached as Exhibit C to the Declaration of Mark E. Beck in Exhibit E of the Appendix to the Peremptory Writ of Mandate.)





posed internally by the United States Department of Justice upon its prosecutorial staff in the use of grand jury subpoenas. Forthwith subpoenas (which are the functional, albeit less intrusive, equivalent of a search warrant) are expressly prohibited in the absence of some threat to the integrity of the documents. See Department of Justice Manual, §9-11.240. (A copy of the Manual is attached as Exhibit D to the Declaration of Mark E. Beck in Exhibit E of the Appendix to the Petition for Peremptory Writ of Mandate.)

Three states have gone further than Congress and the Department of Justice and banned altogether searches of non-suspect law offices. See Oregon Statutes §9.695, Wisconsin Statute §968.13, and O'Connor v. Johnson, supra (Minn.).



In California, where the search at issue took place, the state legislature addressed some concerns about searches of attorney offices by amending Penal Code section 1524 in 1979.<sup>8</sup> (See Appendix E.) That statute, in relevant part, provides that a search warrant executed at the offices of non-suspect attorneys must be supervised by a Special Master appointed

---

<sup>8</sup> The statute has been addressed in only one reported case concerning the search of non-suspect attorneys, Deukmejian v. Superior Court, 103 Cal. App. 3d, 162 Cal. Rptr. 857 (1980). The Deukmejian court vacated an injunction which barred the search of a law office precisely because Penal Code section 1524, which had just been enacted, appeared to resolve the privilege issues raised before the court. The court refused to predict whether the provisions of section 1524 would be effective in resolving issues other than privilege, expressing a belief that such issues would likely be raised before California appellate courts again. In fact, they were not.



by the magistrate issuing the search warrant. The statute further provides that the Special Master must review all documents sought under the search warrant for claims of privilege.<sup>9</sup>

While the statute codifies how a search of a law office must be executed in order to be reasonable, it is silent with respect to when it is reasonable to conduct such a search in the first place. It is that silence which led to the unconstitutional search made the subject of this Petition.

Several facts compel the conclusion that the search of the law office of Beck

---

<sup>9</sup> In Klitzman, supra, 744 F.2d at 962, the Third Circuit cited with approval the California procedure, and recommended its use if documents were not produced voluntarily by the law firm in possession of them.



& De Corso by agents of the California Attorney General was unreasonable although executed pursuant to a warrant. These facts are set forth below.

First, as the California Attorney General acknowledged, Beck & De Corso never was a target or suspect in the criminal investigation. (It is for that reason that the search was conducted pursuant to the provisions of California Penal Code section 1524(c), which sets out the procedures for searches of non-suspect law offices.) Rather, one of its clients, State Salvage, was the subject of an investigation by the DOC, and Beck & De Corso was known to possess some of that client's records.

Second, there was no reason for the California Attorney General to believe there was any risk the desired documents





would be destroyed. Beck & De Corso had made the documents available to the DOC and the State Controller. A representative of the Controller's office had even been permitted to remove certain State Salvage documents from Beck & De Corso's possession.<sup>10</sup>

Third, the unannounced removal of State Salvage documents in the possession of Beck & De Corso interfered with the latter's ability to carry out its professional responsibility to its client.

Fourth, far less intrusive methods were available which would have assured

---

<sup>10</sup> Indeed, the affiant for the warrant at issue stated in his affidavit that Alan Cates, the auditor with the State Controller's Office, had been to the offices of Beck & De Corso to examine documents, and had told the affiant of his visit. No warrant had been needed by Mr. Cates to obtain access to the documents held by Beck & De Corso.



the acquisition of the desired documents without causing any prejudice to State Salvage or Beck & De Corso. The Attorney General could have obtained a subpoena, or could have gained access to the documents informally (as Mr. Cates had), or could have provided advance notice to Beck & De Corso that the search warrant would be served.

Those means would have sufficed because a subpoena carries the force of law and the ethical obligations of Beck & De Corso would have required it to respect even an informal request or advance notice of a planned search.

In the context of the foregoing, the Zurcher case is most illuminating and sharply distinguishable.<sup>11</sup> In Zurcher,

---

<sup>11</sup> In Zurcher, the issue before the Court was quite similar to the issue  
(continued...)



the police executed a search warrant against a newspaper which was believed to be the custodian of certain documents. The newspaper had earlier announced a policy of destroying documents of the type which were sought in the search warrant. 436 U.S. at 568 n.1, 56 L.Ed.2d at 543-544 n.1 (J. Powell, concurring). Attacking the constitutionality of the

---

"(...continued)  
raised here, namely:

how the Fourth Amendment is to be construed and applied to the "third party" search, the recurring situation where state authorities have probable cause to believe that fruits, instrumentalities, or other evidence of crime is located on identified property but do not then have probable cause to believe that the owner or possessor of the property is himself implicated in the crime that has occurred or is occurring.

436 U.S. at 553, 56 L.Ed.2d at 534.



resulting search, the newspaper argued it was unreasonable, and sought a requirement that all searches of non-suspect third-parties, and particularly newspapers, be preceded by an attempt to obtain documents by subpoena, a less intrusive means.

This Court rejected such a hard and fast rule, and found that the search was reasonable under all of the circumstances presented.

Here, in contrast, Petitioners are not seeking a ruling that all searches of non-suspect attorney offices are, per se, unreasonable. Petitioners seek, instead, a ruling that the search in this case was unconstitutional because of the circumstances in which it took place. The searching authorities had no evidence that an unannounced search was necessary.





To the contrary, they had ample evidence (including previous instances of cooperation by Beck & De Corso) that even informal efforts to obtain the documents would have been successful.

CONCLUSION

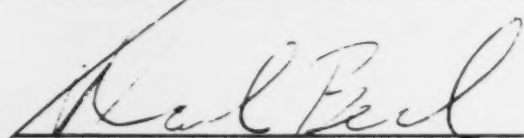
Based on the foregoing, Petitioners request that this Court grant their Petition for a Writ of Certiorari to the Supreme Court of California.

Dated: July 24, 1990

Respectfully submitted,

BECK AND DE CORSO  
A PROFESSIONAL CORPORATION

By

  
MARK E. BECK

Attorneys for Petitioners



1a

Appendix A

ORDER DENYING REVIEW

AFTER JUDGMENT BY THE COURT OF APPEAL  
Second Appellate District, Division One  
No B047642  
S014111

IN THE SUPREME COURT  
OF THE STATE OF CALIFORNIA

IN BANK

---

STATE SALVAGE INCORPORATED, Petitioner,

v.

LOS ANGELES COUNTY SUPERIOR COURT,  
Respondent,

---

THE PEOPLE, Real Party In Interest

Petition for review DENIED

MOSK

Acting Chief Justice



## Appendix B

SUPERIOR COURT OF CALIFORNIA  
COUNTY OF LOS ANGELES

DEPT. 103

Date: 12/21/89

HONORABLE: CURTIS B RAPPE JUDGE  
W DOWNS Deputy SheriffG BARR Deputy Clerk  
E Smith Reporter  
HC206565 (Parties and counsel checked if  
present)IN RE SEARCH WARRANT 30685  
EXECUTED AT OFFICES OF  
COUNSEL FOR STATE SALVAGE, INCL [sic],  
A California CorporationCounsel for Respondent:  
L JOHNSON, Atty General  
R PREMINGER, Atty General  
Counsel for Moving Party:  
M. Beck, Pvt  
A. DeCorso, PVT

NATURE OF PROCEEDINGS

MOTION TO QUASH  
SEARCH WARRANT  
AND MOTION FOR  
HEARING PURSUANT  
TO FRANKS V.  
DELAWAREThe Court finds a *prima facie* case has  
not been shown to warrant a Franks hear-  
ing.



Motion to quash search warrant is denied.

The reporter is directed to prepare an original and three copies of a transcript of the proceedings heard in this matterxon [sic] December 8, 1989; December 15, 1989; and December 21, 1989.

MINUTE ORDER  
MINUTES ENTERED 12/21/89  
COUNTY CLERK





Appendix C

SUPERIOR COURT OF THE STATE OF CALIFORNIA

FOR THE COUNTY OF LOS ANGELES

DEPARTMENT NO. 103

HON. CURTIS B. RAPPE, JUDGE

IN RE SEARCH WARRANT EXECUTED AT LAW OF-  
FICES OF COUNSEL FOR STATE SALVAGE, INC.,  
A CALIFORNIA CORPORATION

---

SEARCH WARRANT NO. 30695

REPORTER'S TRANSCRIPT OF PROCEEDINGS

THURSDAY, DECEMBER 21, 1989

APPEARANCES:

DEPARTMENT OF  
JUSTICE OFFICE  
OF THE ATTORNEY  
GENERAL BY:  
LINDA C. JOHNSON  
AND ROY C. PREM-  
INGER, DEPUTIES

FOR STATE SALVAGE:

BECK & DE CORSO  
BY: MARK E. BECK  
AND ANTHONY DE  
CORSO, ATTORNEYS

EVA ADELE SMITH,  
CSR NO. 3360  
OFFICIAL REPORTER



[p. 159]

THE COURT: I MUST SAY THE DIFFICULTY WITH THIS ISSUE IS THAT PERSONALLY MY FEELING HAVING PRACTICED UNDER THE SAME SYSTEM AS MR. BECK IN THE FEDERAL SYSTEM AND KNOWING MR. BECK AND THE INTEGRITY OF HIS FIRM, THAT I DON'T HAVE ANY DOUBT THAT THE ATTORNEY -- HAD THE ATTORNEY GENERAL ASKED HIM FOR THE DOCUMENTS THEY WOULD HAVE BEEN SUPPLIED IN ITS [p. 160] ENTIRETY. THAT DOESN'T REALLY SETTLE THE ISSUE.

I HAVE TO DECIDE IT AS A MATTER OF LAW AND NOT BASED UPON MY PERSONAL EXPERIENCES, AS I SAY, IN ANOTHER SYSTEM AND WITH MR. BECK. I HAVE THE HIGHEST REGARD FOR MR. BECK. AS I SAY, I HAVE ABSOLUTELY NO DOUBT THAT HE WOULD HAVE TURNED THEM OVER.

BUT AS A LEGAL PROPO-



SITION TO LIMIT THE PEOPLE TO A STANDARD THAT WOULD REQUIRE THEM TO BASE IT ON THE PERSONAL INTEGRITY OF THE ATTORNEY INVOLVED, JUST SEEMS TO ME IS NOT SOMETHING THAT IS REASONABLE. AND I DON'T, IN READING THE CASES IN THE AREA, FIND THAT THAT IS WHAT IS REQUIRED HERE. SO I WILL DENY THE MOTION ALSO ON THAT GROUND.

AS I SAY, IT IS A VERY VERY DIFFICULT ISSUE BECAUSE IT DOES SEEM TO ME THERE IS A GREAT DEAL OF DANGER FOR LAW FIRMS AND THEIR CLIENTS TO SUFFER PREJUDICE BUT I DON'T THINK IT WAS UNREASONABLE IN THIS PARTICULAR INSTANCE THAT THE ATTORNEY GENERAL PROCEEDED, AND I FIND THAT THE MANNER OF THE EXECUTION OF THE SEARCH WARRANT WAS ENTIRELY APPROPRIATE UNDER THE PENAL CODE 1524.



Appendix D

IN THE COURT OF APPEAL  
OF THE STATE OF CALIFORNIA  
SECOND APPELLATE DISTRICT  
DIVISION ONE

STATE SALVAGE, INC., etc., et al.,

Petitioners,

v.

THE SUPERIOR COURT OF THE STATE OF CALI-  
FORNIA FOR THE COUNTY OF LOS ANGELES,

Respondent,

JOHN VAN DE KAMP, ATTORNEY GENERAL FOR  
THE STATE OF CALIFORNIA,

Real Party in Interest.

---

B047642

(Search Warrant No. 30695)

(CURTIS B. RAPPE, Judge)

ORDER

COURT OF APPEAL - SECOND DISTRICT  
FILED JAN 31, 1990





8a

ROBERT N. WILSON Clerk  
Deputy Clerk

THE COURT:

The petition for writ of mandate/stay, filed January 22, 1990, has been read and considered.

The petition is denied.



## Appendix E

**§1524. Issuance; grounds; special master**

(a) A search warrant may be issued upon any of the following grounds:

(1) When the property was stolen or embezzled.

(2) When the property or things were used as a means of committing a felony.

(3) When the property or things are in the possession of any person with the intent to use it as a means of committing a public offense, or in the possession of another to whom he or she may have delivered it for the purpose of concealing it or preventing its being discovered.

(4) When the property or things to be seized consist of any item or constitutes any evidence which tends to show a felony has been committed, or tends to show that a particular person has committed a felony.

(5) When the property or things to be seized consist of evidence which tends to show that sexual exploitation of a child, in violation of Section 311.3, has occurred or is occurring.

(b) The property or things described in subdivision (a) may be taken on the warrant from any place, or from any person in whose possession it may be.

(c) Notwithstanding subdivision (a) or (b), no search warrant shall issue for any documentary evidence in the possession or under the control of any person, who is a lawyer as defined in Section 950



of the Evidence Code, a physician as defined in Section 990 of the Evidence Code, a psychotherapist as defined in Section 1010 of the Evidence Code, or a clergyman as defined in Section 1030 of the Evidence Code, and who is not reasonably suspected of engaging or having engaged in criminal activity related to the documentary evidence for which a warrant is requested unless the following procedure has been complied with:

(1) At the time of the issuance of the warrant the court shall appoint a special master in accordance with subdivision (d) to accompany the person who will serve the warrant. Upon service of the warrant, the special master shall inform the party served of the specific items being sought and that the party shall have the opportunity to provide the items requested. If the party, in the judgment of the special master, fails to provide the items requested, the special master shall conduct a search for the items in the areas indicated in the search warrant.

(2) If the party who has been served states that an item or items should not be disclosed, they shall be sealed by the special master and taken to court for a hearing.

At the hearing the party searched shall be entitled to raise any issues which may be raised pursuant to Section 1538.5 as well as a claim that the item or items are privileged, as provided by law. Any such hearing shall be held in the superior court. The court shall provide sufficient time for the parties to obtain counsel and make any



motions or present any evidence. The hearing shall be held within three days of the service of the warrant unless the court makes a finding that the expedited hearing is impracticable. In that case the matter shall be heard at the earliest possible time.

(3) Any such warrant must, whenever practicable, be served during normal business hours. In addition, any such warrant must be served upon a party who appears to have possession or control of the items sought. If after reasonable efforts, the party serving the warrant is unable to locate any such person, the special master shall seal and return to the court for determination by the court any item which appears to be privileged as provided by law.

(d) As used in this section, a "special master" is an attorney who is a member in good standing of the California State Bar and who has been selected from a list of qualified attorneys which is maintained by the State Bar particularly for the purposes of conducting the searches described in this section. These attorneys shall serve without compensation. A special master shall be considered a public employee, and the governmental entity which caused the search warrant to be issued shall be considered the employer of the special master and the applicable public entity, for purposes of Division 3.6 (commencing with Section 810) of Title 1 of the Government Code, relating to claims and actions against public entities and public employees. In selecting the special master the court shall make every reasonable





effort to insure that the person selected has no relationship with any of the parties involved in the pending matter. Any information obtained by the special master shall be confidential and shall not be divulged except in direct response to inquiry by the court.

In any case in which the magistrate determines that, after reasonable efforts have been made to obtain a special master, a special master is not available and would not be available within a reasonable period of time, the magistrate may direct the party seeking the order to conduct the search in the manner described in this section in lieu of the special master.

(e) Any search conducted pursuant to this section by a special master may be conducted in such a manner as to permit the party serving the warrant or his or her designee to accompany the special master as he or she conducts his search. However, that party or his or her designee shall not participate in the search nor shall he or she examine any of the items being searched by the special master except upon agreement of the party upon whom the warrant has been served.

(f) As used in this section "documentary evidence" includes, but is not limited to, writings, documents, blueprints, drawings, photographs, computer printouts, microfilms, X-rays, files, diagrams, ledgers, books, tapes, audio and video recordings, films or papers of any type or description.

(g) No warrant shall issue for any item or items described in Section 1070 of the Evidence Code.



(Enacted 1872. Amended by Stats.1899, c. 72, p. 87, § 1; Stats.1957, c. 1884, p. 3289, § 1; Stats.1978, c. 1054, p. 3250, § 1; Stats.1979, c. 1034, p. 3573, § 2; Stats.1980, c. 441, § 1; Stats.1982, c. 438, § 1.)



## PROOF OF SERVICE

I am employed in the county of Los Angeles, California. I am over the age of eighteen years and not a party to the within action. My business address is 811 West Seventh Street, 11th Floor, Los Angeles, California, 90017.

On July 24, 1990, I served the foregoing document described as PETITION FOR A WRIT OF CERTIORARI TO THE SUPREME COURT OF CALIFORNIA on interested parties in this action by placing three copies thereof enclosed in a sealed envelope addressed as follows:

Clerk of the Court  
The Supreme Court of the  
State of California  
4250 State Building  
350 McAllister Street  
San Francisco, CA 94102



Clerk of the Court  
Court of Appeal  
Second Appellate District  
3580 Wilshire Boulevard  
Room 301  
Los Angeles, CA 90010

Honorable Curtis Rappe  
Los Angeles Superior Court  
Criminal Courts Building  
210 W. Temple Street  
Los Angeles, CA 90012

Linda Johnson  
Deputy Attorney General  
State of California  
3580 Wilshire Boulevard  
Room 800  
Los Angeles, CA 90010

I am "readily familiar" with the firm's practice of collection and processing correspondence for mailing. Under that practice it would be deposited with U.S. postal service on that same day with postage thereon fully prepaid at Los Angeles, California in the ordinary course of business. I am aware that on motion of the party served, service is presumed





invalid if postage cancellation date or postage meter date is more than one day after date of deposit for mailing in affidavit.

Executed on July 24, 1990 at Los Angeles, California.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.



---

LAURA COSTA